Capital Mobility and Regulation Frictions: Evidence from U.S. Lottery Winners

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Oct 1, 2019

The Role of Banks in Integrating Local Credit Markets

- Over the past thirty years the banking system in the U.S. has gone through significant changes
- In particular, the removal of restrictions to expand across states has led to a more consolidated industry
 - Dominated by banking organizations that can gain an advantage by operating across state lines
- This consolidation increases the role that banks play in integrating the local credit markets to efficiently allocate capital
- Given recent interest in the role of capital allocation in macroeconomics (e.g., Hsieh and Klenow, 2009), understanding how banks allocate capital is a first-order question

This Paper

This paper explores how multimarket banks reallocate capital following an exogenous increase in funding

In particular, I consider the following questions:

- How funding shocks propagate throughout banks' entire organization?
- What are the frictions that affect fund mobility?

To this end, I combine a new source of quasi-experimental variation in funding availability from jackpot lottery winners with hand-collected data

Main Findings

- Exposure to jackpot shocks leads to a significant increase in deposits (19.48%) and loan origination (14.36%)
- Funds are transmitted across different credit markets
- However, the increase in lending is five times greater in the state in which the funding shock occurs relative to other states
- Part of the current banking regulation (Section 109) appear to explain why state boundaries matter
 - The increase in lending within the winner's state only occurs in out-of-state markets, where Section 109 applies
 - The allocations are greater in states where banks must lend a greater fraction of deposits locally
 - Finally, it also negatively impacts banks' loan performance

Background on U.S. Jackpot Lottery Games

- Powerball (PB) and Mega Millions (MM) are the two most important shared jackpot games (offered in 44 states)
 - **Jackpot:** the current minimum is \$40 and for PB and MM
 - Odds of winning: 1 in 292,201,338 for PB; 1 in 302,575,350 for MM
 - Annuity option: it is paid in 30 graduated installments over 29 years
 - **Cash option:** it is the approximate present value of the installments

Jackpot Winners Statistics: 2002-2013	
Jackpot Winners	303
Mean Prize (in 2013 After-Tax Dollars)	\$46,558,420
Type of Prize	
Cash	282
Non-cash (Annuity or Unclaimed)	21
Winner's State of Residence	
Same State	274
Different State	29

MM and PB Jackpot Winners by County, 2002-2013

303 winners, 41 states, 212 counties, 298 ZIP codes



Research Design: Bank-level Analysis

- The empirical design exploits banks' exposure to a winner's location (i.e., a winner's ZIP code)
 - The retailer's address, where a winning ticket is sold, is public information
 - Players usually live close to where they buy their lottery tickets

The Powerball website states: "The vast majority of winning tickets are purchased by someone close to the lottery terminal where it was purchased"

- Thus, it is plausible exogenous that the bank has a presence (branch) in the winner's ZIP code, conditional on bank size
- Control for credit demand: compare lending for banks in the treatment group to banks in the control group, while controlling time-varying effects at the CBSA-level
- The empirical strategy allows tracing the windfall shock throughout banks' entire organization, by providing data on the location and timing of lenders exposed to it

Bank-level Exposure to the Jackpot Shock: Summary Stats

Bank-level Exposure	Exposed		Bank-level Exposure Exposed No		Non-Ex	posed
	Mean	SD	Mean	SD		
Number of Branches in the Winner's ZIP Code	1.513	0.917	-	_		
Share of Branches in the Winner's ZIP Code	0.182	0.177	-	-		
Number of Banks	641		102	80		
Number Banks-Years	5852		823	45		
Banks characteristics	Exposed	Non-Exposed				
log(Assets)	12.232	11.111				
	[1.404]	[1.328]				
Equity/Assets	0.099	0.109				
	[0.034]	[0.048]				
ROA	0.005	0.005				
	[0.009]	[0.010]				

Jackpot Shock Effect on Deposits

 $log(outcome_{ijt}) = \alpha_{jt} + \beta_1 number branches_i + \beta_2 number branches_i \times post_{it} + \gamma' X_{it-1} + \varepsilon_{ijt},$

	riangle log Deposits	
	(1)	(2)
Number of Branches x Post	0.0103***	0.00961***
	(0.00302)	(0.00312)
Size control	Yes	Yes
Additional Controls	No	Yes
CBSA x Year FE	Yes	Yes
Observations	187,844	187,844
R-squared	0.083	0.088

Robustness: similar results using the share of branches in the winner's ZIP Code

Jackpot Shock Effect on Lending

	log Total Amount	
	of Small Business Loans	
	(1) (2)	
Number of Branches x Post	0.174***	0.171***
	(0.0589)	(0.0603)
Size control	Yes	Yes
Additional Controls	No	Yes
CBSA x Year FE	Yes	Yes
Observations	359,955	359,955
R-squared	0.143	0.149

Robustness checks:

- Pre-trends test: no evidence of pre-trends in the different outcomes
- Placebo test: no evidence of effect when the prize remains unclaimed, the winner chooses the annuity option, or the winner lives in a different state
- Larger prizes: the impact of a jackpot shock is greater for the larger prizes

Banks' Reallocation of Capital at Work

Winner's CBSA v. Other CBSAs

	riangle log Deposits	log Total Amount
		of Small Business Loans
	(1)	(2)
Number of Branches x Post x Winner CBSA	0.0164***	1.169***
	(0.00591)	(0.155)
Number of Branches x Post x Non-winner CBSA	0.00470	0.151**
	(0.00330)	(0.0633)
Wald Tests of Coefficients (p-value)	0.0355	0.0000
Additional Controls	Yes	Yes
CBSA x Year FE	Yes	Yes
Observations	187,844	359,955
R-squared	0.089	0.152

Do State Boundaries Matter?

	log Total Amount	
	of Small Business Loans	
	(1)	(2)
Number of Branches x Post x Winner State	0.509***	
	(0.0836)	
Number of Branches x Post x Non-winner State	0.0981	0.0981
	(0.0815)	(0.0814)
Number of Branches x Post x Non-winner CBSA x Winner State		0.446***
		(0.0821)
Number of Branches x Post x Winner CBSA		0.722***
		(0.105)
Wald Tests of the First Two Coefficients (p-value)	0.0000	0.0000
Wald Tests of the Second and Third Coefficients (p-value)		0.0000
Additional Controls	Yes	Yes
CBSA x Year FE	Yes	Yes
Observations	359,955	359,955
R-squared	0.150	0.151

Robustness: similar results in markets both with and without branches

Potential Mechanisms

Main Mechanism: Regulatory Pressure - Section 109

- Section 109 prohibits a bank from establishing, or acquiring, branches outside its home state primarily for deposit production
- It applies to any bank that has branch controlled by an out-of-state bank
- ► Two-step test:
 - Conduct a loan-to-deposit (LTD) ratio test of the bank's statewide operations to the host state LTD ratio
 - Oetermine whether the bank is meeting the credit needs of the communities served in the host state

 \rightarrow The loan origination should be higher following a funding shock: 1) in the out-of-state markets and 2) in the states with the greater LTD ratio

Out-of-State v. In-State Markets

	log Total Amount	
	of Small Business Loans	
	(1)	(2)
Number of Branches x Post	0.0750	0.0317
	(0.0811)	(0.0789)
Number of Branches x Post x Winner State	0.402***	0.0684
	(0.0875)	(0.133)
Subsamples	Out-of-State	In-State
Additional Controls	Yes	Yes
CBSA x Year FE	Yes	Yes
Observations	309,208	50,747
R-squared	0.172	0.369

Section 109 at Work?

	log Total Amount	
	of Small Business Loans	
	(1)	(2)
Number of Branches x Post x Winner State x Host Ratio $>50\%$	0.501***	0.313
	(0.0937)	(0.195)
Number of Branches x Post x Winner State x Host Ratio <50%	0.388***	0.0366
	(0.106)	(0.239)
Number of Branches x Post x Non-winner State x Host Ratio $>50\%$	0.0588	0.263
	(0.0497)	(0.169)
Number of Branches x Post	0.108	-0.180
	(0.153)	(0.148)
Wald Tests of the First Two Coefficients (p-value)	0.0322	0.2425
Subsamples	Out-of-State	In-State
Additional Controls	Yes	Yes
CBSA x Year FE	Yes	Yes
Observations	309,208	50,747
R-squared	0.167	0.368

Other Mechanism: Optimal Decentralization

- When soft information is important, some level of decentralization in lending is optimal (Stein, 2002)
 - Information asymmetries could lead the bank to optimally assign lending discretion to local managers
- The greater lending within the winner's state can be due to proximity to the treated branches
 - Branches closer to their borrowers are more likely to lend to informationally difficult borrowers (e.g., small business) (Petersen and Rajan, 2002)
- Thus, due to optimal organization design local managers have discretion in lending, and because of the soft information, lending decisions are local

 \rightarrow The increase in loan origination should be concentrated on the CBSA's closer to where the shock happened (i.e., winner's CBSA)

Finding: no evidence of difference in lending between markets closer to and farther away from the winner's CBSA

Consequences of Funding Shocks

Consequences of Funding Shocks: Loan Performance

	Non-performing Loans _{t+1} / Total Loans _t	Charge-off _{t+1} / Total Loans _t
	(1)	(2)
Number of Branches x Post	0.00140**	0.000345*
	(0.000674)	(0.000185)
Additional Controls	Yes	Yes
Bank FE	Yes	Yes
Year FE	Yes	Yes
Observations	101,992	101,992
R-squared	0.211	0.417

Section 109 and Loan Performance

	Non-performing Loans $_{t+1}$ / Total Loans $_t$	$Charge-off_{t+1} / Total Loans_t$
	(1)	(2)
Number of Branches x Post	0.00185***	0.000340*
	(0.000515)	(0.000199)
Number of Branches x Post x Out-of-State	-0.00182	-0.00146***
	(0.00123)	(0.000436)
Number of Branches x Post x Out-of-State x Host Ratio >50	0.00257*	0.00198***
	(0.00138)	(0.000733)
Additional Controls	Yes	Yes
Bank FE	Yes	Yes
Year FE	Yes	Yes
Observations	101,992	101,992
R-squared	0.211	0.413

Conclusion

- The analysis in this paper explores how multistate banks reallocate funds following windfall shocks
 - Research design may be replicated in other settings
- Funds are reallocated to different lending markets; however, the allocation is considerably greater in states that provide the funds
- State boundaries matter for fund mobility in part due to Section 109, which also negatively impacts banks' loan performance
- Highlights frictions generated by the current regulation that can reduce capital mobility
 - Potentially diminish improvements in the efficiency of allocation of capital from the banking deregulation

Thank you!